A Conceptual Framework for the Informal Economy

ECLAC National Accounts Annual Webinar
2 to 5 November 2021
Outline

1. Framework of the Informal Economy
2. Domains of the economy
   • Formal sector
   • Informal sector
   • Household own-use production
3. Dependent contractors
4. Treatment of illegal activities
5. Other issues to consider
   • Digitalization
   • Informal Cross Border Flows
6. Next steps for the guidance note
Framework for the Informal Economy

Goal:

Complete presentation of the informal economy (focusing on the perspective of the economic unit)

Not focusing on exhaustiveness.

Informal productive activities are:

All productive activities carried out by persons and economic units that are – in law or in practice – not covered by formal arrangements.

The informal economy is defined as constituting all informal productive activities.
## Domains of the economy

SNA institutional units can be classified in **three domains of the economy**.

<table>
<thead>
<tr>
<th>Formally recognized economic unit</th>
<th>Production mainly intended for the market with the purpose of receiving a profit</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>Yes: Formal sector; No: Formal sector</td>
</tr>
<tr>
<td>No</td>
<td>Yes: Informal sector; No: Household own-use production</td>
</tr>
</tbody>
</table>
Step 1: Identifying the domain of the economy

Economic Unit

Household institutional sector

- Production not mainly intended for the market
  - Household own-use production

Other SNA institutional sector

- Production mainly intended for the market
  - Not registered AND no formal workers
    - Informal sector
  - Registered OR formal workers
    - Formal sector
## Formal Sector

All **formally recognized** economic units:
- Corporations
- Financial corporations
- General government
- NPISHs
- Formal household unincorporated enterprises

**Informal productive activities** in the formal sector:
- All productive activities of informal workers engaged by formal economic units
- Production of informal establishments (of formal sector enterprises)

<table>
<thead>
<tr>
<th>Type of SNA institutional unit</th>
<th>Corporations</th>
<th>Quasi-corporations</th>
<th>Government units</th>
<th>NPISH</th>
<th>Households</th>
</tr>
</thead>
<tbody>
<tr>
<td>Main type of production</td>
<td>Market</td>
<td>Market</td>
<td>Non-market</td>
<td>Non-market</td>
<td>Market</td>
</tr>
<tr>
<td>Operational definition as part of identifying the formal status</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Within SNA production boundary</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
<td>Yes</td>
</tr>
<tr>
<td>Domain of the economy</td>
<td>Formal sector 1</td>
<td>Formal sector 2</td>
<td>Formal sector 3</td>
<td>Formal sector 4</td>
<td>Formal sector 5</td>
</tr>
<tr>
<td>Relation to SNA production boundary</td>
<td>Partly*</td>
<td>SNA production boundary</td>
<td>Partly*</td>
<td>SNA general production boundary</td>
<td>Informal Economy</td>
</tr>
</tbody>
</table>

Informal productive activities in the formal sector:
- All productive activities of informal workers engaged by:
  - formal household unincorporated enterprises,
  - formal NPISHs,
  - financial corporations,
  - non-financial corporations, and
  - general government

Plus:
production of informal establishments of formal sector enterprises

Labour input:
- Informal employment
- Informal unpaid trainee work
- Informal volunteer work

Relation to SNA production boundary:
- Goods and Services
- SNA general production boundary
- Informal Economy
Informal Sector

All production by **informal unincorporated household enterprises**:

- Production mainly intended for the market.
- Not registered for tax or similar.
- No formal workers.
## Household own-use production

Households producing **goods and services** mainly intended for own use.

Including:
- Informal or temporary NPISHs.
- Direct volunteer work.

Excluded from informal economy:
- HH engaging formal paid domestic staff.
- Housing services of owner-occupiers.
- Some production by household members for own-use being formal through registration.

Note: Beyond SNA production boundary

<table>
<thead>
<tr>
<th>Operational definition as part of identifying the form status</th>
<th>Informal productive activities within the economy</th>
</tr>
</thead>
<tbody>
<tr>
<td>Within SNA production boundary:</td>
<td>Informal employment</td>
</tr>
<tr>
<td>Domain of the SNA economy:</td>
<td>Informal volunteer work</td>
</tr>
<tr>
<td>Productive activities are part of informal economy:</td>
<td>Goods and Services</td>
</tr>
<tr>
<td>SNA production boundary:</td>
<td>Goods</td>
</tr>
<tr>
<td>SNA general production boundary:</td>
<td>Services</td>
</tr>
</tbody>
</table>
**Informal household own-use production**

Separate identification of:

1. Unregistered HH production with only informal employees
2. Unregistered HH production without employees
   a) Goods
   b) Services
3. Production of informal NPISHs and direct volunteers
   a) Goods
   b) Services

This allows identifying which part of informal household own-use production is within the SNA production boundary.
Treatment of dependent contractors

Dependent contractors:

- have contractual arrangements of a commercial nature (but not a contract of employment) to provide goods or services for or through another economic unit;
- are paid by commercial transactions and do not have an incorporated enterprise, thus are in employment for profit;
- are usually responsible for arranging their own social insurance and income tax;
- do not employ one or more persons as an employee; and
- are operationally and/or economically dependent on another entity that exercises control over their productive activities and directly benefits from the work performed by them.

Treatment discussed at ILO working group. Preferred by Task Team:

- All dependent contractors are **owner-operators of household unincorporated enterprises**.
- This economic unit is part of the informal sector if it is not registered for tax or similar and in the formal sector otherwise.
There are two kinds of illegal production (2008 SNA para. 6.43):

a) The production of goods or services whose sale, distribution or possession is forbidden by law;

b) Production that is usually legal but becomes illegal when carried out by unauthorized producers.

Type b) illegal activities are always part of the informal economy.

Type a) illegal activities should be separately identified to meet policy needs. Options:

i) When economic units engaging in illegal production comply strictly to the principles of informality, include type a) illegal production in the informal economy and identify illegal production within the economy in an indicator; or

ii) Exclude type a) illegal productive activities from the informal economy by convention and supplement statistics on informality with measures of type a) illegal productive activities.
Digitalization

Digitalization facilitates production in various ways. Among them are:

**Dependent contractors** dependent on large formal enterprise that provide a digital intermediation service. These enterprises can facilitate formality for the dependent contractor.

**Household participation** in **production activities** for example through digital marketplaces. Their classification in the domains of the economy are dependent on:

- Whether the sale of the goods and services constitutes production;
- Other criteria for categorization established above.
Informal Cross Border Flows

Extension of the framework to account for the relationship between domestic production in the informal economy and external transactions by considering informal cross-border transactions, for example:

- Shuttle trade and smuggling by informal units
- Informal tourism services for non-residents by households.
- Remittances transmitted through informal channels.

Illegal cross-border flows, that can be considered informal, should be treated like domestic illegal activities outlined above.
Next steps

• Expert group consultation by ILO WG, BOPCOM, and AEG
• AEG and BP Task Team to approve GN for global consultation
• Global consultation of NA and BP Experts as well as Labour Statisticians
• BOPCOM and AEG consultation to endorse GN for publication
• SNA and BP lead editors to implementing the recommendations in the update of the SNA and BPM
Thank you!