#### MULTILATERAL DEVELOPMENT BANKS

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#### MDBs were created to foster economic and social development

- In broad terms, MDBs have concentrated on providing finance for investment (human and physical capital) and institutional as well as capacity building.
- MDBs priorities and mechanisms to allocate resources have evolved over time
  - ➤ MDB's have adopted different orientation and sectorial priorities. These have included:
    - ✓ Infrastructure and productive development
    - ✓ Social development
    - ✓ Policy reform, institutional and capacity building
    - ✓ Climate change mitigation
- MDBs have had different ways of channeling resources
  - ✓ Direct lending (to public and private sector)
  - ✓ Indirect lending (through financial intermediaries, both public and private)
  - The relative share of the public and private sectors as resource beneficiaries has varied over time.
    - ✓ Public sector is still predominant but at the same time the private sector has gained in importance
      - o Private sector allocation has been direct and indirect (channeling through financial intermediaries)

## In general MDBs have included concessional and non-concessional lending windows

| MDB  | Type of Financing   | Type of Borrower   | Year<br>Founded |
|--|---|--|-----------------|
| World Bank Group   |   |  | rounded         |
| International Bank for Reconstruction and Development (IBRD) | Non-concessional loans and loan guarantees                      | Primarily middle-income governments, also some creditworthy low-income countries.                            | 1944            |
| International Development Association (IDA)                  | Concessional loans and grants                                   | Low-income governments.  | 1960            |
| International Finance Corporation (IFC)                      | Non-concessional loans, equity investments, and loan guarantees | Private sector firms in developing countries (middle and low-income countries).                              | 1956            |
| African Development Bank (AfDB)                              | Non-concessional loans, equity investments, and loan guarantees | Middle-income governments, some creditworthy low-income governments, and private sector firms in the region. | 1964            |
| African Development Fund (AfDF)                              | Concessional loans and grants                                   | Low-income governments in the region.  | 1972            |

Source: Nelson (2012)

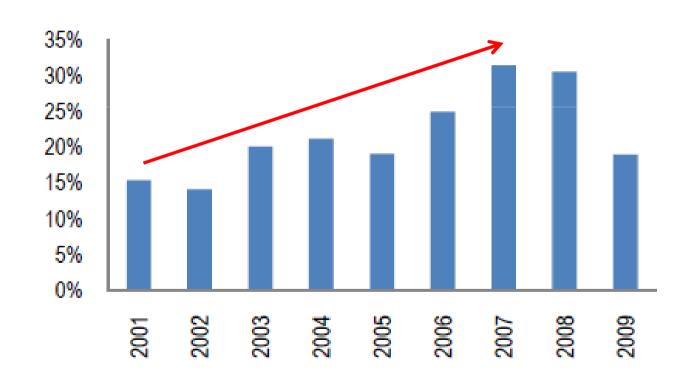
## In general MDBs have included concessional and non-concessional lending windows (cont.)

| MDB                               | Type of Financing              | Type of Borrower                  | Year    |
|-----------------------------------|--------------------------------|-----------------------------------|---------|
|                                   |                                |                                   | Founded |
| Asian Development Bank (AsDB)     | Non-concessional loans,        | Middle-income governments,        | 1966    |
|                                   | equity investments, and loan   | some creditworthy low-income      |         |
|                                   | guarantees                     | governments, and private sector   |         |
|                                   |                                | firms in the region.              |         |
| Asian Development Fund (AsDF)     | Concessional loans and grants  | Low-income governments in the     | 1973    |
|                                   |                                | region.                           |         |
| European Bank for Reconstructiona | Non-concessional loans,        | Primarily private sector firms in | 1991    |
| and Development (EBRD)            | equity investments, and loan   | developing countries in the       |         |
|                                   | guarantees                     | region, also developing-country   |         |
|                                   |                                | governments in the region.        |         |
| Inter-American Development Bank   | Non-concessional loans and     | Middle-income governments,        | 1959    |
| (IDB)                             | loan guarantees                | some creditworthy low-income      |         |
|                                   |                                | governments, and private sector   |         |
|                                   |                                | firms in the region.              |         |
| Fund for Special Operations (FSO) | Concessional loans             | Low-income governments in the     | 1959    |
|                                   |                                | region.                           |         |
| Development Bank of Latin America | Non-concessional loans, equity | Middle-income governments,        | 1968    |
| (CAF)                             | investments, and loan          | some creditworthy low-income      |         |
|                                   | guarantees                     | governments, and private sector   |         |
|                                   |                                | firms in the region.              |         |
|                                   |                                | =                                 |         |

Source: Nelson (2012)

The private sector has increased significantly its share in MDB's lending till 2007, then fell in the financial crisis

MDB's loans to private firms in percent of total loans 2001-2009

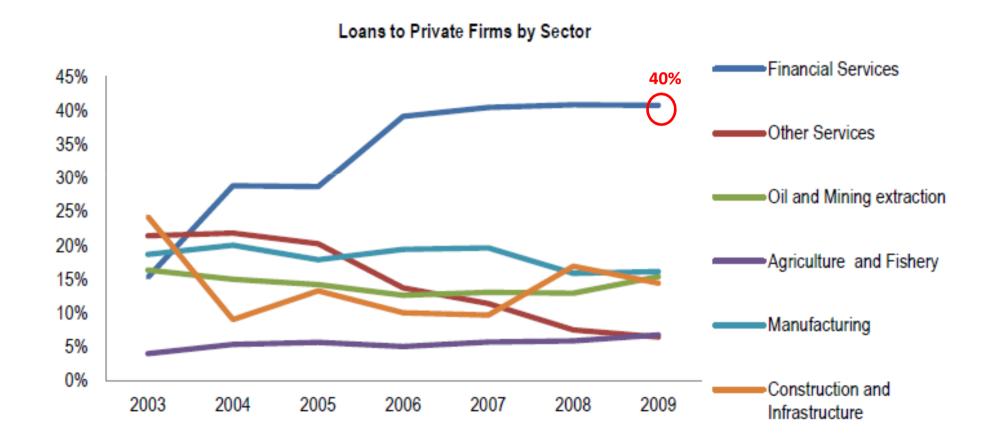


Source: Perry (2011)

Note: Includes IFC, WB, IADB (including IIC), AsDB, AfDB, EBRD and CAF

### An increasing share of MDB's financing to private sector is indirectly channeled through Financial Intermediaries

The Financial Services sector accounts for 40% of MDBs loans to the private sector (up from only 15% in 2003)...

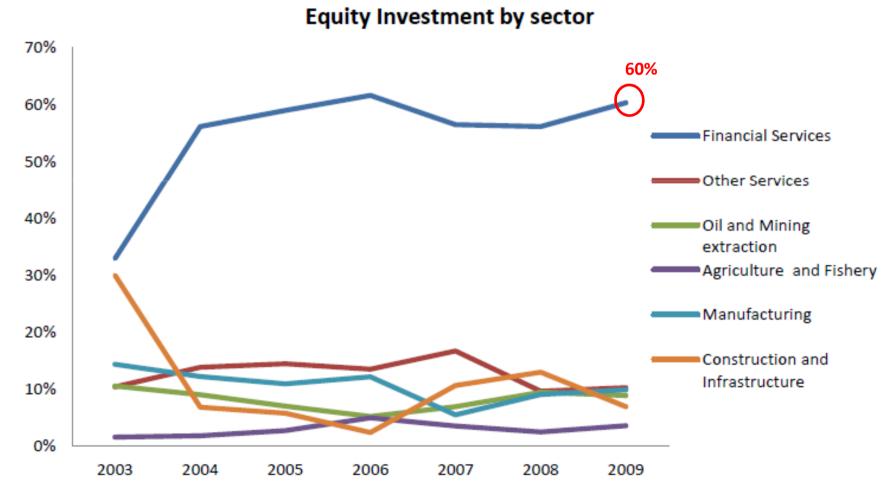


Note: Includes IIC, IFC, EBRD and AsDB

Source: Perry (2011)

### An increasing share of MDB's financing to private sector is indirectly channeled through Financial Intermediaries (cont.)

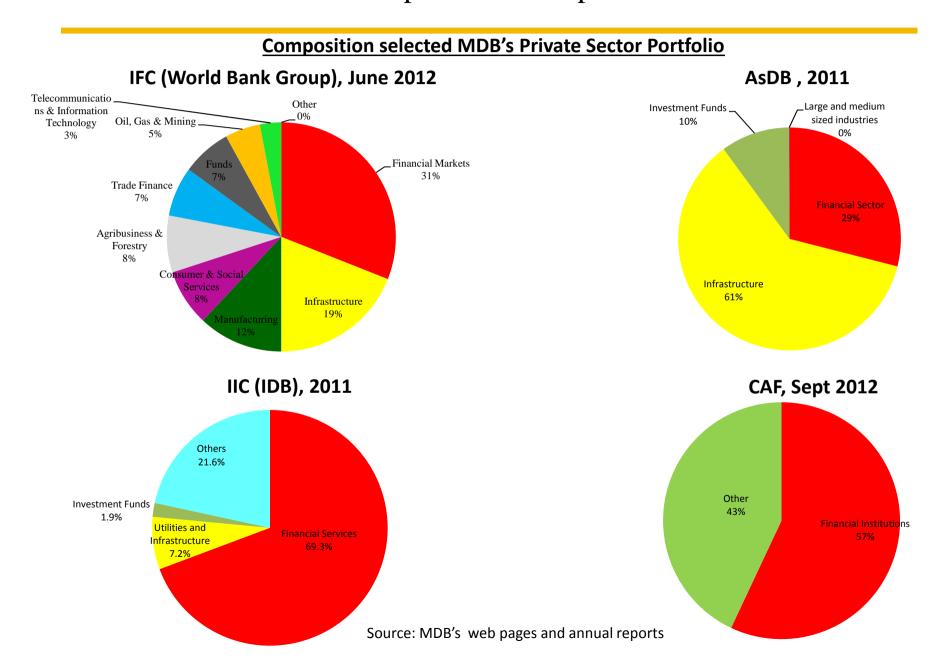
The Financial Services sector accounts for 60% of MDBs equity investment in the private sector (up from nearly 30% in 2003).



Note: Includes IIC, IFC, EBRD and AsDB

Source: Perry (2011)

A more disaggregated analysis shows that some MDBs (IIC and CAF) allocate more than half of their private sector portfolio to the Financial Sector



### Improving the allocation of financial resources for productive development requires a broader agenda for MDBs...This includes

• Strengthening the provision of productive finance, to support development strategies through:

#### **Direct lending**

- > Financing large infrastructure/other projects.
- > Strengthening public sector capabilities, including of national development banks

#### Indirect lending

- > Deeper levels of financial inclusion for SMEs and households.
- > Deeper levels of financial inclusion for innovation and entrepreneurship.
- > Greater financial densification at the institutional and instrument levels.
- Countercyclical actions to support macro-financial stability
  - ➤ Maintain the stability in the flow of productive finance.
  - > Support the development of countries' counter-cyclical macro mechanisms.
- Addressing global challenges such as climate change mitigation and adaptation

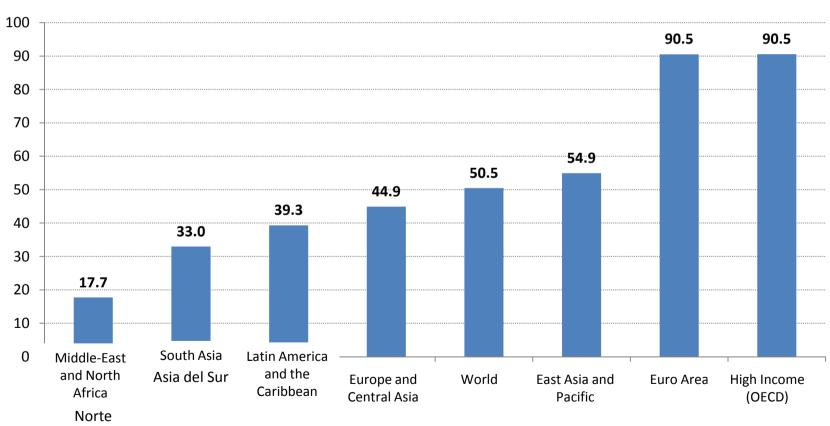
# Enhancing the development potential of allocations towards public sector

- Prioritizing sectors, in the framework of so called "industrial policies" in different sectors:
  - ➤ Public investment in infrastructure; support for innovation in other sectors
  - Institutional and capacity building
  - > Social sector
- Mobilizing broader resources with mechanisms for "doing more with less"
  - > Blending of loans and grants
  - > Leverage resources

Financial inclusion is a pre-requisite for productive development, innovation and higher productivity. This is still a pending task in the developing world

A majority of people in developing regions do not have access to formal financial institutions

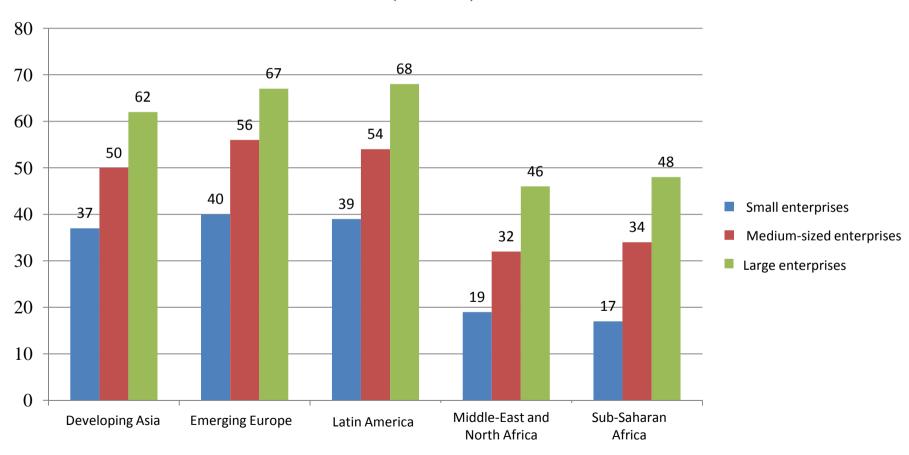
Population (>15 years) with an account in a formal financial institution (2011, in percent)



Source: ECLAC, Financing for Development Division on the basis of World Bank (2012)

In the case of the productive sector, on average between 40% and 50% of SMEs have access to formal financial institutions

#### Percentage of firms with bank credit or credit line (ca. 2010)



Source: ECLAC, Financing for Development Division on the basis of World Bank (2012)

## In the particular case of Latin America, SMEs use the financial system mainly for deposits and as a means of payment

Percentage of total SME's using financial system for different services (Selected Latin American countries, 2010)

|   | Argentina   | Colombia | Chile | México | Perú | Venezuela |  |
|---|---|----------|-------|--------|------|-----------|--|
| Use of financial system for deposit/ savings products |   |          |       |        |      |           |  |
| Current account                                       | 100   | 86.9     | 100   | 95.8   | 89.7 | 84.6      |  |
| Savings account                                       |   | 71.1     |       |        |      |           |  |
| Term deposits   | 12.5  | 11       |       |        | 52.5 | 34.3      |  |
| Mutual funds  | 2   | 4.1      | 27.9  | 6.7    | 0.9  | 0.5       |  |
| Use of  | Use of financial system for payments and other related services |          |       |        |      |           |  |
| Insurance   | 63.1  | 48.3     | 45    | 23.5   | 62.3 | _         |  |
| Payment of taxes                                      | 57.2  | 59.7     | 60.1  | 48.7   | 90.9 | 0.7       |  |
| Payment to suppliers                                  | 22.5  | 36.9     | 23.6  | 49.7   | 56   | -         |  |
| Internet banking                                      | 53.9  | 61.7     | 73    | 50.9   | 38   | 98.1      |  |
| Transfers   | 49.8  | 53.2     | 35.6  | 36.1   | 92   | 0.6       |  |
| Automatic debit                                       | 40.6  | 18.5     | 35    | 19     | 27.3 | 2.1       |  |
| Debit card  | 28.6  | 20.3     | 29.2  | -      | 32.2 | 1.1       |  |
| Collection of receivables                             | 13.3  | -        | 4.9   |        | 5.8  | 4.7       |  |

Source: ECLAC, Financing for Development Division on the basis of De la Torre et al. (2010)

## In consonance, the use of the financial system for credit and financing purposes is very low for Latin American SMEs

#### Percentage of total SME's using each financing product

(Selected Latin American countries, 2010)

|   | Argentina  | Colombia | Chile | Mexico | Peru | Venezuela |
|---|------------|----------|-------|--------|------|-----------|
| Fir   | nancing Pr | oducts   |       |        |      |           |
| Long term loans                               | -          | 40.5     | -     | -      | ı    | -         |
| Short term loans                              | -          | -        | 38.7  | -      | -    | 2.8       |
| Working capital financing                     | -          | -        |       | -      | 40   |           |
| Loans backed by public programs or guarantees | 2.7        | -        | 8.1   | -      | 1    | -         |
| Credit lines                                  | 25.7       | 29.4     | 75.1  | 29.8   | 18   |           |
| Overdrafts                                    | 28.8       | -        | -     | 4.3    | 20.6 | 0.7       |
| Document discounts                            | 35.4       | 2.7      | 5.1   | 1.4    | 10.1 | 3.4       |
| Leasing                                       | 4.3        | 8.9      | 12.6  | 1.2    | 5.9  | 0.3       |
| Factoring                                     | 1.9        | 1.8      | 7.5   | 1.1    | 1.7  | 0.3       |
| Trade finance                                 | 2.9        | 5.6      | 13.2  | 2      | 5.2  | 3         |
| Credit card                                   | -          | 13.9     | -     | -      | 11.2 | -         |
| Documentary letters of credit                 | -          | 2.1      | 1     | 14.6   | 1.5  | 0.3       |

Source: ECLAC, Financing for Development Division on the basis of De la Torre et al. (2010)

#### Wider financial inclusion of households and SMEs can be improved through financial densification at the institutional and instrument levels

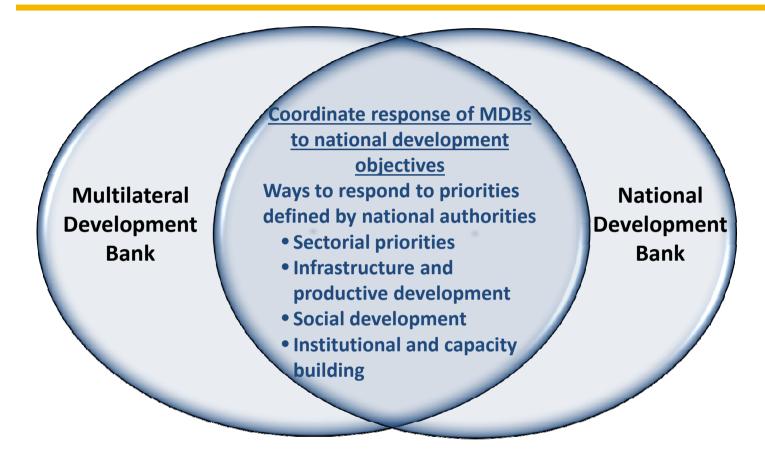
#### At the institutional level

- Within Development Banks, densification implies improving the articulation between MDBs with regional and national development banks for the determination of development objectives and for the allocation of resources
  - ✓ Regional and national Development Banks have –in broad terms- similar mandates to MDBs.
  - ✓ This implies vast potential complementarities and synergies that should be further exploited For example,MDBs/RDBs often find they can act more effectively if working through national development banks, due to greater local knowledge.

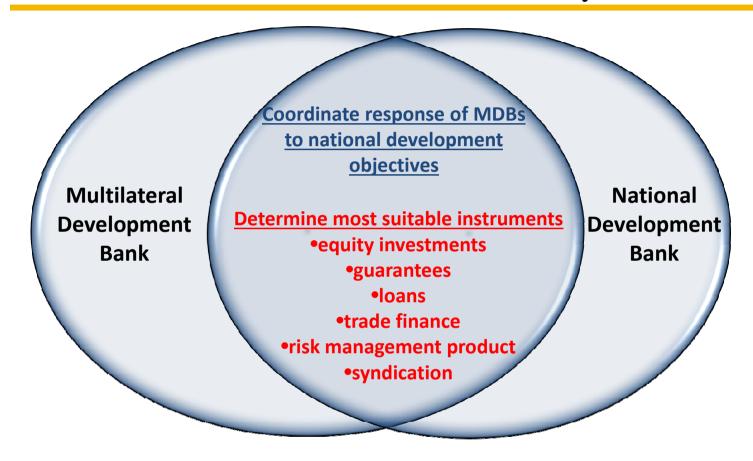
#### At the instrument level

- ➤ Increase the number and specificity of the financial instruments available to manage different types of risk
- Densification can also involve taking advantage of complementarities between MDBs and private financial intermediaries
  - MDBs should further develop analytical tools and methodologies that allow the monitoring and evaluation of private financial intermediaries' activities after the allocation of resources

The densification process implies better coordination at the institutional level...

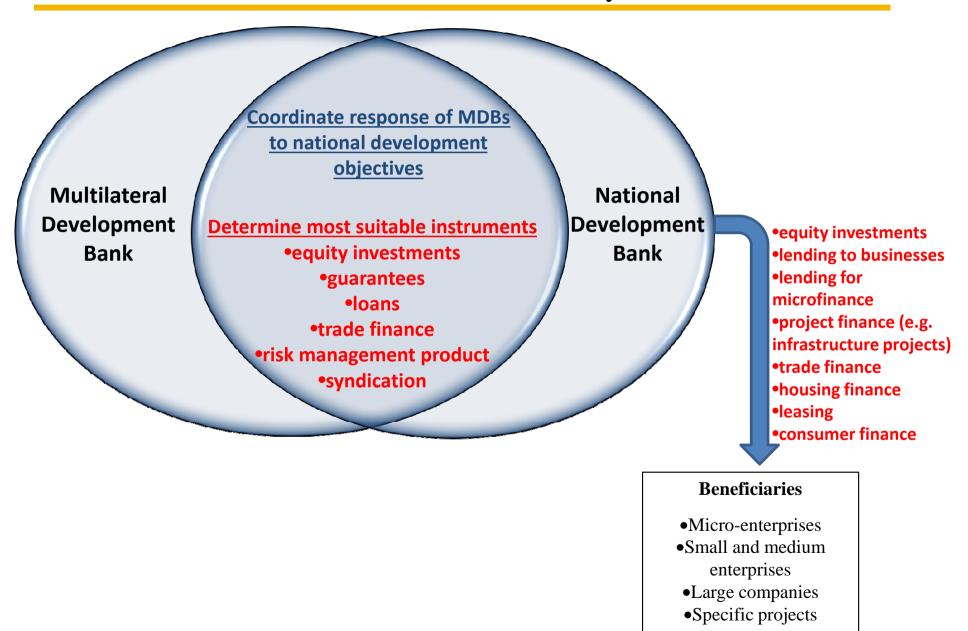


## The densification process implies better coordination at the institutional level...and a wider array of instruments



Source: Own elaboration

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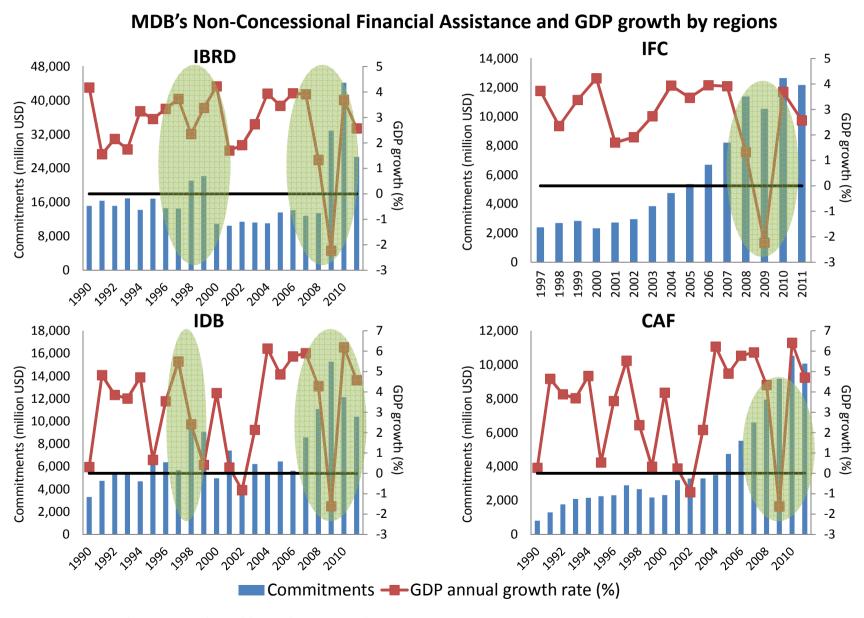
Source: Own elaboration

### A third item on MDBs development agenda involves counter-cyclical actions:

#### This involves:

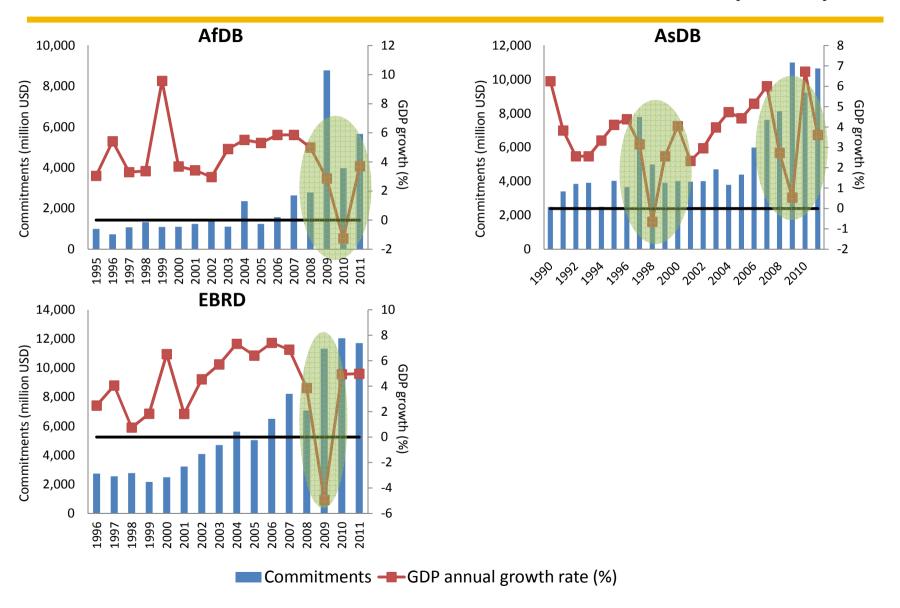
- ➤ Maintaining the stability in the flow of productive finance through:
  - ✓ Direct lending at times of distress, so investment projects can continue.
  - ✓ Enhancing the domestic financial system's capacity to mitigate the pro-cyclical behavior of credit.
- Fostering the development of countries' counter-cyclical ex-ante macro institutionality.

The evidence on countercyclicality bit unclear. However, in the global financial crisis (2008-2009), all MDBs behaved countercyclically



Source: MDBs annual reports and World Development Indicators

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## Lessons from the 2008-2009 global crisis on the countercyclical response by MDBs

- MDBs' small capital base constituted a limitation to their countercyclical response
  - All MDBs needed to have their capital base increased
  - Need to develop mechanisms for greater automaticity in increases of capital? Or higher levels of capital? Or increase lending capacity via higher leverage?
- Dynamics of rapidly expanding commitments were not always reflected in actual disbursements
  - Need to create ex ante mechanisms for fast disbursements during crises

## Disbursements by MDBs did not respond to the crisis as fast as did commitments...

| ALL COUNTRIES (USD Billions) | 2007 | 2008 | 2009  | <b>Change 08-09</b> |
|------------------------------|------|------|-------|---------------------|
| COMMITMENTS                  |      |      |       |                     |
| World Bank – IBRD            | 12.8 | 13.5 | 32.9  | 144%                |
| World Bank – IDA             | 11.9 | 11.2 | 14.0  | 25%                 |
| IFC                          | 8.2  | 11.4 | 10.5  | -8%                 |
| IDB                          | 8.6  | 11.1 | 15.3  | 38%                 |
| AfDB                         | 4.0  | 4.9  | 11.7  | 139%                |
| AsDB                         | 10.8 | 11.3 | 16.1  | 42%                 |
| EBRD                         | 8.2  | 7.1  | 11.3  | 59%                 |
| CAF                          | 6.6  | 7.9  | 9.2   | 16%                 |
| TOTAL COMMITMENTS            | 71.1 | 78.4 | 121.0 | 54%                 |
| DISBURSEMENTS                |      |      |       |                     |
| World Bank – IBRD            | 11.1 | 10.5 | 18.6  | 77%                 |
| World Bank – IDA             | 8.6  | 9.2  | 9.2   | 0%                  |
| IFC                          | 5.8  | 7.5  | 5.6   | -25%                |
| IDB                          | 6.7  | 7.1  | 11.4  | 61%                 |
| AfDB                         | 2.5  | 2.9  | 6.6   | 128%                |
| AsDB                         | 7.9  | 9.7  | 12.9  | 33%                 |
| EBRD                         | 6.0  | 7.0  | 7.9   | 13%                 |
| CAF                          | 5.8  | 5.3  | 4.6   | -13%                |
| TOTAL DISBURSEMENTS          | 54.4 | 59.2 | 76.8  | 30%                 |

Source: On the basis of Ocampo, Griffith-Jones et al (2010) p. 49 and annual reports of EBRD, IFC and CAF

## MDB's role in supporting the development of countries' counter-cyclical macro-mechanisms

- Become market-makers for instruments that help stabilize Government's spending through the cycle (eg. GDP indexed bonds)
- ➤ Become *market-makers* for instruments in local currency (lowering countries' currency mismatches
- Introducing lending instruments that make developing countries less vulnerable during crises
  - eg. adjust repayments of loans in a counter-cyclical manner, so that net lending can increase more in bad times
  - Stage contingent credit contracts
- Increase co-financing in bad times
- Rapid provision of trade credit facilities
- Increase guarantees by MDBs to private lenders

# MDB's role in the mobilization of financial resources for climate change

MDBs can and should play an important role in mobilizing resources for climate change mitigation and adaptation:

- Through use of a range of instruments to fund climate change interventions
- Catalyzing climate change investments by the private sector
- Providing technical advice and capacity support to countries
- Becoming market-makers and supporters for instruments related to climate change finance

# MDB's role in the mobilization of financial resources for climate change (cont.)

- MDBs are increasingly incorporating climate change considerations into their core lending and operations, eg higher price of carbon in project evaluations
- Also, most MDBs now administer climate finance initiatives : eg. Climate Investment Funds (CIFs)
  - Established in 2008
  - Administered by the World Bank, but operating in partnership with other MDBs (the AfDB, AsDB, EBRD and the IDB).
  - The CIFs have a total pledge of USD 7.6 billion leveraging to a total of USD 43.6 billion (CIF annual report, 2012).
    - ✓ However approvals amount to only around 40% of pledges and actual disbursements by the funds are still very low